



OHIO DEPARTMENT OF TRANSPORTATION

DISTRICT 02
317 E. POE RD. • BOWLING GREEN, OH 43402 • 419-353-8131

Environmental Document for **LUC Front St & Main St - Toledo PID 121938** Environmental Document Level: C2

Approved: 12/8/2025

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The environmental review, consultation, and other actions required by applicable Federal environmental laws for this project are being, or have been, carried out by ODOT pursuant to 23 U.S.C. 327 and a Memorandum of Understanding dated December 14, 2020, and executed by FHWA and ODOT.

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C2

Project Information

C2 Section

PIDs	121938
Project Sponsor	Toledo, City of
ODOT District	2
Funding Source	Federal
Project Description:	



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The proposed project includes intersection upgrades to the intersection of Front Street and Main Street along with roadway rehabilitation along Front Street from Oak Street to the south side the Craig Street Bridge and along Main Street from Nevada Street to Riverside Drive in Lucas County, City of Toledo, Ohio (Project). Also included is traffic calming measures, signal upgrades, enhanced pedestrian crossings, and streetscaping throughout the corridor. Mapping that depicts the project location is included in the Project File/General/Project Information subsection as *USGS Quadrangle Topographical Map.pdf*.

No new right of way is needed for the project. Short sidewalk closures are expected when upgraded sidewalk connected with the existing sidewalk, including near Glass City Metropark. Sidewalk on one side of the roadway will remain open at all times during construction. Roadway closures are not expected, and vehicular traffic will be maintained by use of flaggers.

A field visit to verify Eco Exempt was performed on 7/11/2024 for Front Street from Oak Street to Craig Bridge and Main Street from Nevada Street to Riverside Drive. Ecological Coordination was completed 10/28/2025. Eco Exempt and agency coordination documentation provided in the Ecological tab and the Project File/Ecological/Reports and Coordination subsections.

Metroparks Toledo's Glass City Metropark is a recognized Section 4(f) recreational property. A Determination of Temporary No Use Exception - 774.13(d) was made by the Office of Environmental Services on July 28, 2025.

Based on the information in the Regulated Materials Review (RMR) Form completed for the project, no further RMR or special material management is warranted for the project. RMR approval was on October 30, 2025. RMR Form and approval documents are available in Project File/RMR/Reports & Coordination subsections.

Coordination with utility companies in proximity of proposed construction activities was conducted for the project during its preliminary engineering phase and will continue throughout the project detailed design phase. Utilities will not be permanently removed to construct the project. Documentation can be found in the Project File/Right of Way and Utility Involvement subsection.

There are no drinking water protection areas or sole source aquifers within the project area. The area is within an urbanized area for farmlands and there are no impacts to farmlands in accordance with the Farmland MOU and 7 CFR 658.

The project is not located within a regulated floodplain. Therefore, no further coordination is required.

City of Toledo issued an Upcoming Project flyer about the proposed project including the project information and the maintenance of traffic details in the flyers near the project for 30 days where public could see it. Coordination was also completed with local emergency and public services on September 24, 2025. No public or public services comments or questions were received. Public involvement documentation is included in the Project File/Public Involvement subsection.

The environmental document and associated studies are approved using the Stage 1 Design Plans. A copy of the stage 1 plans for the project is included in the Project File/General/Project Information subsection.

The next phase of the proposed project is listed on the STIP:

Yes

Ellis STIP Details

Phase	Current STIP Reference
ENV	On Previous STIP
RW	121938: 26-29 STIP
CO	121938: 26-29 STIP
DD	121938: 26-29 STIP

The current cost estimate is in line with existing federal procedures for Ohio STIP Amendments and Administration Modifications:

Yes

Select the appropriate project type:



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(26) Modernization of a highway by resurfacing, restoration, rehabilitation, reconstruction, adding shoulders, or adding auxiliary lanes (including parking, weaving, turning, and climbing lanes), if the action meets the constraints in paragraph I of this section. **Examples include: Joint or limited use of right-of-way where the proposed use would have minimal or no adverse social (including highway safety), economic or environmental impacts; Installation of new noise walls and other new noise mitigation projects; Construction of highway safety and truck escape ramps; Construction of bicycle lanes and pedestrian walkways, sidewalks, shared-use paths, or facilities and trailhead parking that do not otherwise qualify for a C1 designation; Beautification or facility improvement projects (i.e. landscaping, curb and gutter installation and replacement, ADA ramps/curb ramps, installation of park benches, decorative lighting, etc.); Construction of alternative energy facilities (fuel tank farms, wind turbines, etc.)**

In accordance with 23 CFR 771.117(e), the proposed project cannot be processed as a C2 CE, if it involves - a. Acquisition of more than a minor amount of ROW (exceeds strip takes) b. Residential or non-residential displacements c. A U.S. Coast Guard permit or an Individual Section 404 permit under the Clean Water Act d. A Section 106 finding of Adverse Effect e. Section 4(f) impacts greater than de minimis f. A finding of May Affect, Likely to Adversely Affect to Threatened and Endangered Species g. Construction of temporary access, or the closure of existing road, bridge, or ramps, that would result in major traffic disruptions h. Changes in access control i. Floodplain encroachment other than functionally dependent uses (e.g., bridges, wetlands) or actions that facilitate open space use (e.g., recreational trails, bicycle and pedestrian paths) j. Construction activities in, across or adjacent to a river component designated or proposed for inclusion in the National System of Wild and Scenic Rivers k. No minor public or agency controversy on environmental grounds (no opposition from any organized groups or agencies and no unresolved environmental coordination) l. Substantial Community Impacts (if a Community Impact Assessment is required, contact OES for guidance). For certification purposes, documentation is required to illustrate no significant impacts will occur to the following environmental resources and that no unusual circumstances exist that would warrant a higher level of NEPA document. Upload all supporting documentation to the project file.

Ecological

Waterways: Not Present

Will any wetlands be impacted? No

The identified Federally Listed Species for the project received an effect determination of No Effect.

Endangered Species Remarks:

This project is considered Ecologically Exempt under the Ecological MOA (Agreement 19394). Eco Exempt and agency coordination documentation provided in the Ecological tab and the Project File/Ecological/Reports and Coordination subsections.

Scenic Rivers No National Wild and Scenic River
Within 1000 Feet of the Proposed
Project Area

Scenic Rivers Remarks

Project is not located within 1,000 feet of a National or State Scenic River.

Floodplains

100-Year Floodplain: No Encroachment Within a Special
Flood Hazard Area (SFHA)



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Floodplain Remarks

As proposed, there is no encroachment within a Special Flood Hazard Area. FEMA-FIRM mapping is included in Project File/Permits/Floodplains.

Section 4(f)

Section 4(f):

Present; No Programmatic
Evaluation or Individual Evaluation
Required

Section 4(f) Determination:

Temporary No Use Exception - 774.13(d)

Section 4(f) Determination Date - 774.13(d)

07/28/2025

Section 4(f) Remarks

Metroparks Toledo's Glass City Metropark is recognized as Section 4(f) recreational property within the vicinity of the proposed project and is afforded protections from adverse impacts. A Section 4(f)/6(f) Determination Request Form for Recreational Properties (DRF) was submitted to ODOT-OES Policy Staff on July 23, 2025. On July 28, 2025, ODOT-OES determined the proposed project can be processed as an exception to the requirement for Section 4(f) approval. In accordance with 23 CFR 774.13(d), the temporary occupancy of land and/or access will not constitute a use upon the protected recreational activities, features, or attributes associated with Glass City Metropark. This determination was made based on the proposed scope of work and concurrence received from the Officials with Jurisdiction (OWJ) regarding the assessment of impacts that are included in the DRF. Portions of the project will be conducted within 3 historic districts listed in the National Register of Historic Places (NRHP): the Yondota Historic District (NRHP#96000833), the East Toledo Main Street Historic District (NRHP #SG100011535), and the East Toledo Historic District (NRHP #96000831). On October 10, 2025, ODOT-OES determined the project will not acquire new permanent right-of-way from within the historic boundary of an eligible resource, and no character-defining features associated with an NRHP-listed or eligible resource will be altered by the project. In accordance with 23 CFR Part 774, the undertaking LUC-Front St & Main St-Toledo (PID 121938) will not result in the use of a Section 4(f) Cultural Resource. See the Section 4(f) documentation and coordination for the project in the Project File/Section 4(f)/Coordination subsection.

Section 6(f)

Section 6(f):

Present; No 6(f) Conversion
Required

Section 6(f) Determination:

Maintenance

Section 6(f) Determination Date:

07/28/2025

Cultural Resources

Cultural Resources:

Present; No Finding of Adverse
Effect

Cultural Resources Coordination:

No Adverse Effect

Cultural Resources Coordination - ODOT Approval/SHPO Concurrence Date

09/29/2025



Approved: 12/8/2025

Cultural Resources Remarks

Based on the results of the literature review, the scope of the undertaking, and the results of the cultural resource review, no further cultural resource investigations are warranted. In accordance with Stipulation V(C)(3) of the Section 106 Programmatic Agreement between FHWA, ODOT, Ohio SHPO, and ACHP executed June 29, 2023 (Agreement No. 38503), ODOT-OES has determined that "no adverse effect" is the appropriate finding for the proposed LUC-Front St & Main St-Toledo project, based on the following.

1. There are no archaeological sites within the APE, and the project will be conducted within a disturbed urban area. No further archaeological investigations are warranted.
2. In accordance with 36 CFR 800.5(b) a finding of "no adverse effect" is applicable to the effect of the undertaking, and to the Yondota Historic District, NRHP # 96000833. No new right-of-way will be acquired, and the project will not alter any character-defining features of the historic district that make it eligible for inclusion on the NRHP.
3. The project will have no effect on the East Toledo Main Street Historic District (NRHP #SG100011535) and the East Toledo Historic District (NRHP #96000831).

See the cultural resources documentation for the project in the Project File/Cultural Resources/Project Information subsection and the Cultural Resources Tab.

Tribal Consultation Summary/Remarks:

Delaware Nation, Delaware Tribe of Oklahoma, Miami Tribe of Oklahoma, and Shawnee Tribe were notified on 09/19/2025. No comment or objection received within 30 days.

Environmental Resources Considered

The following environmental resources are present and have been studied for potential impacts:

Regulated Materials

Air Remarks

The project is an Exempt Project per 40-CFR 93.126 (Exempt Project/Safety: Projects that correct, improve, or eliminate a hazardous location or feature. No air quality analysis is required.

Noise Remarks

The project does not qualify as a Type I project for noise (i.e., not adding capacity, not moving thru travel lanes equal to or greater than 50% closer to noise sensitive areas) and a noise analysis is not required for the project under 23 CFR 772.

The project involves ROW acquisition, Deep Excavation, or OEPA 513 Landfill Authorization: No

Hazardous Materials - OES Approval Date: 10/30/2025

Regulated Materials Review Remarks:

An RMR Screening was approved 10/30/2025 with no need of permanent right-of-way acquisition nor excavation greater than 6 feet. Based on report, no further RMR studies are warranted and no special materials management is warranted. There are no landfills within or adjacent to the project location.

Public Involvement

Public Involvement:

Minimum PI Requirements Met; No
Minor Public or Agency Controversy
on Environmental Grounds



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Public Involvement Remarks

City of Toledo issued an Upcoming Project flyer about the proposed project including the project information and the maintenance of traffic details. Flyers were placed in the Glass City Metropark, Edison Park, Tribute Park, Ravine Park II, Glass City Enrichment Center, International Park, Bicentennial Park, Kessler Park, and Prentice Park from October 17, 2025, through November 17, 2025, where public could see it.

An email sent on September 24, 2025 to local emergency and public services in the project location vicinity notifying them about the project and maintenance of traffic plan and soliciting their feedback. No public or public services comments or questions were received. Flyer, flyer locations, stakeholders' notification email, and other documentation is included in the Project File/Public Involvement subsection.

Environmental Commitments

Environmental Commitments

Yes



Environmental Commitments

C2

1) Measures to minimize harm to the Section 4(f)/6(f) resources have been established for the project and are project environmental commitments. The following measures shall be incorporated into the plan as plans notes and environmental commitments: 1) access to the Glass City Metropark's Multiuse Trail shall be maintained at all times during construction activities via flagging operations and/or single lane closure; 2) temporary construction fencing shall be installed along proposed construction limits prior to the start of construction activities to protect the existing 4(f) property and the public; 3) appropriate signage shall be installed to alert users of the Glass City Metropark's Multiuse Trail of construction activities, access restrictions, or closures and to direct users to secondary access points, as necessary; 4) the contractor shall be required to closely coordinate the construction schedule with the City of Toledo and the Official with Jurisdiction (OWJ) prior to the start of construction activities; 5) any land disturbed will be fully restored and returned to a condition which is at least as good as that which existed prior to the project.



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Preparers and Approvals

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Supporting Form Preparer(s): Sumia Mohamed

Approvals & Electronic Signatures

Approved & Electronically Signed By:	Approval Date:
Allie Baker (ENV SPEC 2)	12/8/2025



Appendix

General

Aerial Map.pdf
Correspondence Related to Utility Coordination.pdf
Correspondence with Emergency and Public Services.pdf
USGS Quadrangle Topographical Map.pdf

RMR

District Review - Screening.pdf

Cultural Resources

SHPO Comments
Transmittal 1 - Effect Determination
Tribal Consultation-No response as shown on PDF page 7 above under Cultural Resources

Ecological

ODNR Scenic River MOA Conditions -Do not apply as shown on PDF page 5 above under Ecological

Other Resources

Census Bureau Urban Areas Map.pdf
Water Source Protection Area Map.pdf

Section 4(f)

OES Cultural Resources 4(f) Determination.pdf
OES Recreational 4(f) Determination.pdf

Section 6(f)

LWCF Grant Listing.pdf
OES Approval - Maintenance.pdf

Public Involvement

Public Comments Received.pdf
Public Notification Flyer location map.pdf
Public Notification Flyer.pdf
Stakeholder Notification.pdf

Permits

FEMA FIRM.pdf